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SUBJECT: BILATERAL CONSULAR REVIEW; IMPLICATIONS OF CSCE

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- 1. DURING US-USSR CONSULAR REVIEW EMBASSY MAY DRAW FROM FOLLOWING IN DISCUSSING US AGENDA ITEM ON CONSULAR IMPLICATIONS OF CSCE.
- 2. REPRESENTATIVES OF US AND USSR HAVE ALREADY DISCUSSED MATTERS RELATED TO CSCE, INCLUDING VARIOUS SUBJECTS RELATED TO CONSULAR PRACTICE. SOME PROGRESS HAS BEEN MADE. AN EXAMPLE WAS THE GRANTING OF MULTIPLE ENTRY/EXIT VISAS TO SOVIET NEWSMEN ACCREDITED IN THE US, AND TO AMERICAN JOURNALISTS ACCREDITED TO MOSCOW. WE HOPE ADDITIONAL PROGRESS WILL BE POSSIBLE IN CONSULAR MATTERS RELATED TO THE PROVISIONS OF CSCE FINAL ACT. LIMITED OFFICIAL USE

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PAGE 02 STATE 047462

3. AS TH: MINISTRY IS AWARE, THE DEPARTMENT IS PARTICULARLY CONCERNED WITH FAMILY REUNIFICATION CASES. WE ARE DIRECTLY CONCERNED WITH THE CASES LISTED IN THE US GOVERNMENT EXIT VISA REPRESENTATION LIST XVII PRESENTED BY AMBASSADOR STOESSEL ON AUGUST 18. (EMBASSY MAY WISH TO GIVE A STATISTICAL STATUS REPORT OF REP LIST XVII PROGRESS). WE HOPE THAT IT WILL BE POSSIBLE TO RESOLVE

MORE OF THESE CASES IN LIGHT OF THE FAMILY REUNIFICATION PROVISIONS OF THE CSCE (PAGE 114 OF DEPARTMENT OF STATE EDITION OF CSCE). WE HAVE NOTED THAT IN RECENT MONTHS AUTHORITATIVE SOVIET OFFICIALS HAVE STATED PUBLICLY THAT EXIT VISAS FOR ISRAEL ARE REFUSED ONLY FOR SECURITY CONSIDERATIONS. YET IT SEEMS UNLIKELY TO US THAT SUCH CONSIDERATIONS COULD BE A FACTOR IN MANY OF THE US EXIT VISA REPRESENTATION LIST CASES, PARTICULARLY IN SOME OF THE BALTIC CASES (EMBASSY SHOULD CITE A FEW ILLUSTRATIVE EXAMPLES). WE WOULD LIKE TO ESTABLISH SOME ARRANGEMENT BY WHICH THE EMBASSY COULD BE INFORMED OF THE GROUNDS FOR REFUSAL IN SOME OF THE US EXIT VISA REPRESENTATION LIST CASES OF PARTICULAR AND SUSTAINED INTEREST TO US. MFA RECEIVES OUR REPRESENTATIONS AND OCCASIONALLY PRO-VIDES INFORMATION ABOUT GROUNDS FOR REFUSAL. THE OVIR'S HAVE ON OCCASION DISCUSSED CASES WITH DISTINGUISHED VISITING AMERICAN LEADERS IN THE PRESENCE OF EMBASSY CONSULAR OFFICERS. BUT GENERALLY THE OVIR'S HAVE NOT PROVIDED SUCH INFORMATION TO OUR EMBASSY. WE WOULD LIKE TO EXPLORE POSSIBILITIES OF ESTABLISHING PROCEDURE FOR COMMUNICATION ON THESE CASES EITHER DIRECTLY BETWEEN THE OVIR'S AND THE EMBASSY, OR THE ALL-UNION OVIR AND THE EMBASSY, OR THROUGH MFA.

4. THE US GOVERNMENT NOTES THAT THERE HAS BEEN A NATURAL INCREASE IN US-SOVIET MARRIAGES WITH THE IMPROVEMENT IN US-SOVIET RELATIONS IN THE PAST FEW YEARS, AND IN THE SPIRIT OF THE CSCE UNDERTAKING TO FACILITATE MARRIAGES (PAGE 115) WE HOPE THAT THE FEW REMAINING OUTSTANDING CASES SUCH AS LOOS-MALININA AND THEIMERNEPOMNYASCHIY WILL BE RESOLVED.

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PAGE 03 STATE 047462

5. WE ALSO HOPE THAT THERE WILL BE AN INCREASE IN THE FACILITATION OF FAMILY VISITS IN THE SPIRIT OF THE CSCE UNDERTAKINGS (PAGE 114). OVER 1,000 PRIVATE VISITORS (EMBASSY SHOULD CITE EXACT FIGURE) OBTAINED VISAS FROM OUR EMBASSY IN MOSCOW IN 1975; WE HAVE NO STATISTICS FOR AMERICAN PRIVATE VISITORS TO THE USSR, AND WOULD APPRECIATE ANY FIGURES AVAILABLE TO MFA. WE HOPE THE

FLOW IN BOTH DIRECTIONS WILL INCREASE.

6. THE CSCE UNDERTAKINGS ABOUT TRAVEL FOR PERSONAL AND PROFESSIONAL REASONS (PAGE 115) AND ENCOURAGING EXCHANGES (PAGE 98-105 AND 120-131) ARE RELEVANT TO SOME OF THE AMERICAN AGENDA ITEMS, SUCH AS MULTIPLE VISAS FOR BUSINESSMEN AND EXCHANGE PROGRAM PARTICIPANTS, POINTS OF ENTRY-AND-EXIT FOR CERTAIN DIPLOMATIC AND OFFICIAL TRAVELLERS, AND WE HOPE PROGRESS CAN BE MADE IN THESE CASES. KISSINGER

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